

Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 SNM-05 EA-10 SP-02 L-03
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FM AMEMBASSY THE HAGUE
TO SECSTATE WASHDC 2079
INFO DEA HQS WASHDC
USMISSION GENEVA
AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 1 OF 2 THE HAGUE 0812

C O R R E C T E D C O P Y (TEXT)

E.O. 11652: GDS
TAGS: SNAR
SUBJ: DOGOLOFF TEAM VISIT-INTERNATIONAL COOPERATION

REFS: A) STATE 003870; B) THE HAGUE 747

1. SUMMARY: A LENGTHY DISCUSSION OF INTERNATIONAL COOPERATION
TO COMBAT ILLICIT NARCOTICS TOOK PLACE BETWEEN THE DOGOLOFF
TEAM AND WORKING-LEVEL DUTCH GOVERNMENT OFFICIALS FEBRUARY 9.
THIS REPORT HIGHLIGHTS COMMENTS ABOUT STRATEGY, UNFDAC AND
EUROPE.
END SUMMARY.

I STRATEGY.

2. LEE DOGOLOFF, DEPUTY DIRECTOR OF THE WHITE HOUSE OFFICE OF
DRUG ABUSE POLICY, TOLD A GROUP OF WORKING-LEVEL DUTCH GOVERNMENT
OFFICIALS DURING TALKS AT THE PUBLIC HEALTH MINISTRY FEBRUARY
9 THAT CURRENT U.S. STRATEGY IS TO HIT EVERY PART OF THE INTER-
NATIONAL AND NATIONAL DISTRIBUTION CHAIN, ENCOURAGING
CROP SUBSTITUTION BY GROWERS OF OPIUM AND COCA PLANTS, MAKING
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LIFE DIFFICULT FOR TRAFFICKERS AND TRYING TO SHRINK DEMAND.

3. DOGOLOFF SAID THAT THE SUCCESS OF THE MEXICAN ERADICATION PROGRAM
IS EVIDENCED BY THE HIGHER PRICES AND LOWER PURITY OF THE HEROIN
BEING SOLD IN THE U.S., AS WELL AS THE DECLINE OF PROPERTY
CRIME AND ADDICTION TO THE LOWEST LEVELS IN FOUR YEARS. PRIOR
EXPERIENCE IN CONTROLLING TURKISH HEROIN SHOWS, HOWEVER, THAT

STEMMING THE FLOW FROM ONE SOURCE DOES NOT SOLVE THE PROBLEM.

4. ASSESSING THE CHANCES FOR CONTROLLING OTHER SOURCES OF SUPPLY, DOGOLOFF POINTED OUT THAT THE MAJOR AREAS WHERE OPIUM AND COCA ARE GROWN HAPPEN TO BE AMONG THE POOREST REGIONS IN THE WORLD, WHERE DEVELOPED COUNTRIES HAVE A LONG-TERM COMMITMENT TO DEVELOP RURAL AREAS AND AGRICULTURE. DEVELOPED COUNTRIES ARE GIVING AWAY LARGE SUMS OF MONEY TO PROMOTE IRRIGATION, HEALTH AND OTHER GOALS. THEY MIGHT AS WELL OBTAIN SOMETHING IN RETURN.

5. WORKING FOR DEVELOPED COUNTRIES IS THE SAD FACT THAT COUNTRIES WHICH PRODUCE AND TRAFFIC IN NARCOTICS RECENTLY HAVE DEVELOPED SIGNIFICANT ADDICT POPULATIONS OF THEIR OWN. THIS DEVELOPMENT IS MAKING A MAJOR IMPACT ON THEIR GOVERNMENTS. MOREOVER, THE SHRINKAGE OF THE WORLD HAS MADE IT DIFFICULT FOR ANY COUNTRY TO MANIFEST A LACK OF CONCERN FOR OTHER COUNTRIES. DOGOLOFF THOUGHT THE TIME RIPE, THEREFORE, FOR DEVELOPED COUNTRIES TO MAKE A JOINT APPROACH TO PRODUCER COUNTRIES TO CONTROL NARCOTICS AT THEIR SOURCE.

6. IN THE SUBSEQUENT DISCUSSION, THE VESSELS FOR INTERNATIONAL COOPERATION TENDED TO BE VIEWED BY THE U.S. PARTICIPANTS AS HALF FULL AND BY THE DUTCH AS HALF EMPTY. THIS WAS TRUE OF BOTH UN AND EUROPEAN INSTITUTIONS.

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II UNFDAC

A. RELATION TO OTHER PROGRAMS.

7. THE FOREIGN MINISTRY'S DEPUTY DIRECTOR FOR INTERNATIONAL ORGANIZATIONS, G. RINGNALDA, SAID THAT THE NETHERLANDS' MAJOR CRITICISM OF UNFDAC IS THAT IT ATTEMPTS TO PURSUE CROP REPLACEMENT AS AN ISOLATED GOAL. HE DID NOT SEE HOW IT WAS POSSIBLE TO INVOLVE THE FUND IN THE TOTAL DEVELOPMENT PROCESS. DOGOLOFF AGREED THAT THE FUND BY ITSELF CANNOT CONTROL OPIUM OR COCA PRODUCTION, BUT SAID THAT THE JOB BECOMES MORE "DO-ABLE" IF FUND PROGRAMS ARE COMBINED WITH THE LARGE SUMS OF BILATERAL AND MULTILATERAL AID EXPENDED EACH YEAR.

8. RINGNALDA COUNTERED THAT THE DUTCH HAVE HAD DISCUSSIONS WITH THE FUND, THE UNDP AND THE WORLD BANK IN WHICH THE FUND RESISTED THE IDEA OF A COMMON STRATEGY. HE IMPLIED THAT THE EXISTENCE OF THE FUND HINDERED

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C O N F I D E N T I A L SECTION 2 OF 2 THE HAGUE 0812

RATHER THAN HELPED CROP SUBSTITUTION PROGRAMS. DOGOLOFF
DISAGREED, SAYING THE FUND HIGHLIGHTED THE NARCOTICS
ISSUE AND IS AN IMPORTANT SYMBOL OF THE FACT THAT WE
HAVE A NARCOTICS PROBLEM.

9. RINGNALDA DID EXPRESS INTEREST, HOWEVER, IN A
MAJOR PILOT PROJECT DEPARTMENT OF STATE OFFICER SLUTZ
SAID IS UNDERWAY IN BURMA AND THAILAND TO EXPAND THE
FUND'S CROP SUBSTITUTION PROGRAM TO 100 VILLAGES, USING
THE FUND, OFFICIAL NORWEGIAN DEVELOPMENT ASSISTANCE AND
PRIVATE NORWEGIAN FUNDS.

B. RELATION TO SPECIALIZED AGENCIES.

10. DUTCH SKEPTICISM ABOUT UNFDAC WAS NOT CONFINED
TO ITS OWN ABILITY TO DO ITS JOB. UNFDAC WAS
SEEN AS A CONVENIENT EXCUSE BY UN SPECIALIZED AGENCIES
SUCH AS WHO TO SHIRK THEIR RESPONSIBILITIES. SAMSOM
RAISED THE ISSUE, SAYING THAT THE NETHERLANDS WAS ALONE
AT THE WORLD HEALTH ORGANIZATION'S LAST GENERAL ASSEMBLY
IN QUESTIONING THE ORGANIZATION'S FAILURE TO COVER MANDATED
PROGRAMS IN REGULAR BUDGET BECAUSE IT COULD SUBSTITUTE
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UNFDAC GRANTS. HE THOUGHT THAT MAJOR CONTRIBUTORS
TO WHO SHOULD INSIST THAT FUNDS NEEDED TO CARRY OUT WHO
RESPONSIBILITIES BE APPROPRIATED BY WHO ITSELF. SLUTZ
ADMITTED THAT OTHER AGENCIES HAD NOT BUDGETED MONEY TO TAKE OVER

UNFDAC PROJECTS, THUS FRUSTRATING US HOPES THAT THE FUND WOULD ACT AS A CATALYST STARTING PROJECTS TO BE CARRIED FORWARD AS REGULAR PROGRAM ACTIVITIES OF SPECIALIZED AGENCIES.

III EUROPE

11. DOGOLOFF'S INTEREST IN INTRA-EUROPEAN COOPERATION ELECITED CRITICAL COMMENTS BY SAMSOM:

--EUROPEAN ATTEMPTS TO DEAL WITH NARCOTICS MULTILATERALLY HAVE NOT WORKED WELL.

--THE EUROPEAN COMMISSION HAS BEEN CONTENT TO BE AN OBSERVER SO LONG AS THE POMPIDOU INITIATIVE WAS TAKING PLACE.

--YET THE POMPIDOU INITIATIVE HAS DEVOTED MORE TIME TO LAW ENFORCEMENT THAN TO DEMAND REDUCTION, REFLECTING THE EMPHASIS OF MOST PARTICIPANTS. SAMSON CONCLUDED THAT BILATERAL COOPERATION WAS MORE FRUITFUL. A COLLEAGUE FROM THE MINISTRY OF CULTURE, RECREATION AND SOCIAL AFFAIRS SUGGESTED, HOWEVER, THAT NASCENT INTEREST IN NARCOTICS BY THE COUNCIL OF EUROPE COULD LEAD SOMEWHERE.

12. COUNTERING SAMSON'S NEGATIVE APPROACH, DOGOLOFF MENTIONED THE POSSIBILITY OF COOPERATION IN GENERIC AREAS, SUCH AS INFORMATION, TO DETERMINE WHETHER THE CONFIDENTIAL

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NARCOTICS PROBLEM IN EACH COUNTRY IS IMPROVING OR DETERIORATING, TO IDENTIFY THE REGIONS THAT NEED HELP AND TO DISCOVER WHICH DRUGS ARE BEING ABUSED. HE THOUGHT EUROPEAN COUNTRIES AND THE US COULD SHARE METHODOLOGY SO THAT EACH COUNTRY DOES NOT HAVE "TO REINVENT THE WHEEL." ANOTHER AREA FOR COOPERATION MIGHT BE THE CRIMINAL JUSTICE SYSTEM WHICH DOGOLOFF SAID HAD COME UP FOR DISCUSSION AT EACH OF THE TEAM'S STOPS IN EUROPE. FINALLY, DOGOLOFF SUGGESTED THAT OFFICIALS RESPONSIBLE FOR DEMAND REDUCTION COULD FOLLOW THE EXAMPLE OF LAW ENFORCEMENT OFFICIALS AND LEARN TO DEAL DIRECTLY WITH EACH OTHER RATHER THAN WAITING FOR MULTILATERAL MEETINGS.

13. THIS TELEGRAM WAS NOT CLEARED WITH THE DOGOLOFF TEAM.
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